Easements in Texas

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Summary

Easements play a vital role in everyone’s life. People daily traverse easements either granted, dedicated or condemned for public rights-of-way. Also, people constantly use energy transported along pipeline and utility easements. In rural areas, many tracts of land not served by public roadways would be rendered practically valueless if it were not for private easements crossing neighboring properties.

An easement is defined as a right, privilege or advantage in real property, existing distinct from the ownership of the land. In other words, easements consist of an interest (or estate) in real property that does not constitute full ownership. Most commonly, an easement entails the right of a person (or the public) to use the land of another in a certain manner.

Easements should not be confused with licenses. A license is merely permission given to an individual to do some act or acts on the land of another. It does not give rise to an interest in land as do easements. Licenses need not be in writing to be effective and generally are revocable at any time. Tickets to entertainment or sporting events serve as a good example of licenses.

This publication explains two broad categories of easements — private and public. Private easements are those in which the enjoyment and use are restricted to one or a few individuals. Public easements are those in which the rights of enjoyment and use are vested in the public generally or in an entire community.

The publication describes the various types of private and public easements, how they are created and how they are terminated.

Private Easements in Texas

Mark and John had been farming and ranching in a particular community for more than 50 years. Several years ago Mark purchased some grazing land in a remote section of the county. There was no public access. However, John orally had permitted Mark to cross part of his property in order to reach the land. The agreement was never written nor recorded.

Recently, John died and his heirs sold the land to some people new to the area. The buyers were not told of the oral agreement and threatened to bring legal action to terminate Mark’s passage over their land. Without the easement, Mark must curtail his cattle operations.

This is just one example of the importance of private easements. As will be demonstrated, unless the creation of a private easement is carefully documented and recorded, its legality is questionable.

In Gross

Private easements may be divided into two groups depending on the possessing entity. If an individual or business owns the easement, it is said to be an easement in gross. Pipeline easements are in gross. As a general rule, an easement in gross is a personal right that cannot be assigned or otherwise transmitted. The easement thus terminates upon death of the individual owner or the demise of the business. There is authority to the contrary where the easement in gross is (1) placed in writing and (2) explicitly made assignable by the instrument creating it. The language making an easement in gross transferable generally reads: “The terms, conditions and provisions of this contract shall extend to and be binding upon the grantee, his heirs, successors and assigns.”

Appurtenant

The other type of private easement, known as an appurtenant easement, attaches to or is incident to a particular tract of land, not to a particular individual or business. Appurtenant easements require two different estates (or tenements) for their existence—a dominant estate and a servient estate. The owner of the dominant tenement has the right or privilege to use an easement across the land of the servient tenement. The servient tenement is burdened by the easement.

Appurtenant easements may be classified further as either affirmative or negative. An affirmative easement gives the dominant tenement the right to actively use the easement on the servient tenement’s land. A negative easement restricts the use of the servient tenement’s land in favor of the dominant tenement.
An example will clarify these two types of easements. Suppose landowner "A" wants to build a dam that will back water across landowner "B's" property. To keep "B" from suing, "A" seeks an affirmative easement from "B" allowing "A" to flood a portion of "B's" land. If "A" is successful, "A's" land will be the dominant tenement, and "B's" land will be the servient tenement. "B's" land will be burdened by the standing water.

Suppose further that "B" becomes dependent upon the supply of water provided by "A's" dam. "B" wants to invest in some livestock but needs the assurance of a permanent source of water. Here "B" will seek a negative easement from A. The negative easement would restrict A from destroying the dam or draining the water. These are rights "A" would have except for the negative easement.

The only duty an easement imposes on the owner of the servient estate is that of a negative nature. The servient owner may not interfere with the use and enjoyment of the dominant estate's easement across the land. Any repairs or works necessary to effectuate the use and enjoyment of the easement must be made by the dominant owner.

Appurtenant easements are easily transferable. A conveyance of the dominant tenement automatically includes the easement across the servient tenement's land. A transfer of the servient estate will include the easement burdening it if the purchaser has actual or constructive notice of the easement's existence. If the dominant tenement purchases the servient tenement's land, the easement terminates. One cannot own an easement across his or her property.

**Creation of Private Easements**

An easement may be created by various means. Each has its own distinct requirements. Because easements represent interests in land, they generally require some written, tangible evidence prescribed by Section 5.021 of the Texas Property Code for their creation. The written requirements may be waived where the person claiming the easement has (1) paid consideration for the easement in money or services, (2) began using the easement and (3) made valuable and permanent improvements to the easement.

The written document creating an easement need not be recorded to be effective. However, to give constructive notice to subsequent purchasers as described in Section 13.002 of the Texas Property Code, easements normally are recorded.

Without a written document, an easement may be created three ways. They are (1) by implication, (2) by estoppel and (3) by prescription. The party claiming such an easement may have to resort to a judicial process known as a declaratory judgment to claim it.

**Easements by Implication**

Easements by implication, better known as implied easements, may be created three ways: (1) by reservation, (2) by grant or (3) by way of necessity. Each has distinct requirements. One thing they hold in common, though, is the property must be landlocked without the implied easement.

The first two implied easements mentioned earlier are sometimes called Quasi Easements. These are based on the prior usage of a roadway that was overlooked in the transaction. The roadway (right of entry) was either not reserved or conveyed in the deed thereby leaving the property landlocked. The other implied easement (by way of necessity) does not require the prior usage of a roadway, only that the property is landlocked after the transaction.

Another distinction worth noting is how difficult must the entry be before the land is considered landlocked. The courts put forth two standards: reasonably necessary (also known as reasonable necessity) versus strictly necessary (or strict necessity). Reasonable necessity means another way of access may exist, but it is inconvenient to use. Strictly necessity means no other way of access exists, whether convenient or not.

Reasonable necessity is sufficient to acquire an implied easement by grant. However, strict necessity is required for either an implied easement by reservation or easement by way of necessity.

**Easements by implied reservation or grant.** The creation of an implied easement by either reservation or grant requires the prior existence and use of the easement. Furthermore, the prior use must have been apparent, permanent, continuous and necessary for the enjoyment of the property granted. In each implied easement case, the court views the implied easement as merely an oversight on the part of the grantor and grantee at the time of the conveyance.

For instance, suppose "A" owns a 40-acre tract of land with a public road running along its southern boundary. "A's" house sits along the northern part of the 40-acre tract. It is served by a private road running north and south. A decides to sell the southern 20 acres to "B." However, A forgets to reserve a right-of-way easement across the 20 acres to access the home.

This is a classical example of when the court most likely would approve an implied reservation for "A." The easement must have been apparent, permanent and continuously used at the time of the grant. The only other requisite is that there are no other available access routes this route is necessary.

An implied grant of an easement can be illustrated by the same set of facts. Suppose "A" decided to sell the northern 20 acres. "A" retains title and possession to the southern 20 acres along the public roadway. If A does not grant an easement to "B" across the southern 20 acres when title is conveyed, the courts may approve an easement by implied grant.

The implied grant would require the same elements as the implied reservation. In other words, the easement must be apparent, permanent, continuous and necessary for "B's" use and enjoyment of the property.

Some Texas courts recognize implied easements by grant more readily than implied easements by reservation. This is based on the rule that the courts favor the
grantee more readily than the grantor. In this case, the grantor should have protected his or her interest by reserving an access easement in the deed. Hence strict necessity is required for an implied easement by reservation (where the grantor failed to reserve one) versus reasonable necessity being required for an implied easement by grant.

Easements by way of necessity. Finally, an implied easement may arise by way of necessity. This easement differs primarily from the other two implied easements in that no prior existence or use of the easement is required. As the name implies, an easement of this nature arises only where no other routes of ingress and egress appear. It is strictly necessary.

For an implied easement by way of necessity to arise, the following three conditions must be fulfilled. First, there must have been unity of ownership of the dominant and servient estates at the time of conveyance or at some prior time. Second, the easement is strictly necessary for the grantee to enter and leave the property. Third, the necessity for the easement existed at the time of the severance of the dominant and servient estates.

As to the issue of unity of ownership, case law requires that sometime in the chain of title after the land was patented, the tract needing the easement and the tract preventing the easement must have been under common ownership. (A patent occurs when the sovereign conveys ownership to a private individual.) Common ownership of the two tracts by the sovereign does not meet the test.

Strict necessity requires that no other passageway to and from the conveyed property can exist. If the grantee can use another way either at the time of conveyance or thereafter, the right-of-way by necessity cannot be claimed. The mere showing that it would be more expensive or less convenient to obtain another access route is not sufficient to give rise to an implied easement by necessity.

The issue of what constitutes strict or absolute necessity has raised some interesting modern-day issues. For instance, any piece of property is accessible by air via a helicopter or parachute. Thus, no tract of land is ever absolutely inaccessible. Yet no case has ever been found in which an easement was denied because of its accessibility solely by air.

Similarly, if a tract of land is accessible only by navigable water, is it absolutely landlocked? Only ten cases have denied an easement because of such accessibility. Of these, only two were decided after 1925; five were decided prior to 1900. Eight cases recognize an easement despite access by water. All but one of these cases were decided after 1927. Although none were Texas cases, the trend seems to be toward a more relaxed standard of necessity by water.

Just as the grantee can acquire an implied easement by way of necessity, so can the grantor. Should the grantor retain a tract with no access, the law allows the grantor to claim an implied easement by way of necessity. The servient estate in the hands of the grantee under the conveyance is charged with the burden.

Because an easement by necessity requires no prior use, the location of the easement may present problems. The case law holds that it should be placed in a "convenient way" across the surrounding land. If a particular route is used by common consent, that fixes the location. Thereafter, the location can not change, except with the consent of both parties.

If the location can not be derived by common consent, the selection belongs to the servient tenement (the one crossed), giving due regards to the dominant owner's rights. If the servient tenement does not select the route, the right rests with the dominant tenement. Again, once selected, the route can not change except with common consent.

Statutory Easement for Landlocked Property

The law has not always been consistent regarding landlocked property in Texas. Prior to 1963, any person having land without an easement could statutorily condemn a private right-of-way to and from the property according to the Texas Revised Statutes Article 1377b(2). However, in 1963, the Texas Supreme Court held this statute contrary to Article 1, Section 17 of the Texas Constitution because it lacked public purpose. (See Estate of Waggoner v. Cleghorn, 378 S.W. 2d 47.)

The second statutory attempt also failed (Texas Revised Statutes, Article 6711). It authorized the commissioners court to declare and open a public highway, at public expense, across lands of nonconsenting owners. The action could be taken upon the sworn application of one or more landlocked landowners.

This statute also lacked the necessary public purpose requirement. It was declared unconstitutional in 1962 by the Texas Supreme Court (Maher v. Lasater, 354 S.W. 2d 923.) The high court, in reversing a prior decision, wrote, "In deciding that question (case) we assumed, but did not hold, that it is of public importance that every person residing on land be provided access to and from his land so that he may enjoy the privileges and discharge the duties of a citizen." The court further stated, "The legislature may not authorize that which the constitution prohibits."

Effective Sept. 1, 1995, the Texas Legislature passed a new statute that mirrors the former Article 6711. The new law is found in Subchapter B, Chapter 251 of the Texas Transportation Code.

Again, on a sworn application, a landlocked property owner may request that a road be condemned by the commissioners court. The procedure is outlined in the statute.

In 2009, Section 251.054 was repealed, removing all funding for any land taken under Chapter 251 of the Texas Transportation Code. This section contained the sole means for determining damages for affected landowners. The repeal apparently terminated any future use of this statute for accessing landlocked property.

For more information, see "Don't Fence Me In," publication 1130.
Easements by Estoppel

Another way an easement may be created without written expression is by estoppel. Here the easement arises from the acts and/or oral expressions of the grantor or that indicates the existence, creation or conveyance of an easement. Should the grantee rely on such demonstrations and accept the grantor’s offer and be damaged thereby, the grantor will be estopped (or legally prevented) from denying the existence of the easement.

For example, suppose "A" wants to induce a buyer into purchasing a lot in an undeveloped subdivision. The prospect is shown a platted map with a roadway indicating a convenient access route to and from the lot. If the prospect should purchase the lot, "A" would be legally precluded from asserting the nonexistence of the easement.

However, an easement by estoppel based on silence can be established only when the landowner has a duty to speak. If a person (or family) has a revocable right (or permission) to cross another’s land, the landowner has no duty to advise subsequent generations that the easement is revocable at will. Therefore, the user cannot complain when the easement is unilaterally revoked. A claim of an easement by estoppel by silence will not apply.

Easements by Prescription

The last way an unexpressed easement may be created is by way of prescription—sometimes referred to as by way of limitations. Prescriptive easements arise in much the same manner as title accrues by adverse possession. The requirements basically are the same. The only difference is that adverse possession ripens into a prescriptive right based on occasional passage. Thus, the assertion of the enjoyment of the land cannot mature into a prescriptive right based on occasional passage. Likewise, any time the adverse use is interrupted, the running of the prescriptive period is annihilated and must begin anew. It has been held that placing a fence across a road for a week is a sufficient interruption.

In Texas, the three-, five-, ten- and 25-year statutes dealing with adverse possession have been held inapplicable to the creation of prescriptive easements. The courts, however, judicially have placed the required period of continuous, uninterrupted adverse use for prescriptive easements at ten years.

The courts have placed certain limitations and stipulations as to when the prescriptive period begins. For example, the period will not run if the owner of the servient estate is suffering under a legal disability such as infancy or insanity or is the ward of an estate when the adverse use begins. The period will run once the disability is removed. An intervening disability occurring after the period has started will not suspend (or toll) the running of the prescriptive period.

The following example illustrates the rules. Assume "A" inherits land. "A" is 16 years of age. The same year "B" begins crossing the land without "A's" permission. Because "A" is a minor, the prescriptive period will not commence. However, once "A" reaches the legal age of 18, the prescriptive period will start to run.

In another example, suppose "A" inherits the land when "A" is 21 years of age, the same year "B" begins crossing the land without "A's" permission. Five years later "A" is adjudicated insane. Here the prescriptive period will continue to run. Intervening disabilities will not suspend the running of the ten-year period.

The courts have, in limited instances, applied the doctrine of tacking in cases involving appurtenant prescriptive easements. Tacking entails adding the periods of consecutive adverse users together in determining the necessary ten-year period. However, certain qualifications are necessary. (1) There must be no interruptions in the use between users. (2) The users must be successive owners of the dominant tenement. (3) The document conveying the appurtenant estate must contain the following language: "together with all and singular the rights and appurtenances thereto in anywise belonging to the said grantees."
Termination of Private Easements

Private easements may be extinguished in as many, or more, ways than they can be created. In fact, the manner in which some easements arise determines directly the means by which they can be terminated. Without going into any great detail, the following is a brief synopsis of the various ways easements may be dissolved.

Transfer of Servient Estate to Bona Fide Purchaser

Regardless of the method of creating the easement, the most universal means of terminating private easements involves the conveyance of the servient estate to a bona fide purchaser (BFP).

A BFP is someone who pays “valuable consideration” for the property and takes title “without having actual or constructive notice” of a third party’s claim. (Bona fide purchasers are sometimes referred to as Innocent Purchasers.)

Texas case law to some degree clarifies and defines these requirements.

“Valuable consideration” means the buyer paid a significant amount for the property. Although the amount may be less than fair market value, it cannot be nominal or grossly inadequate.

For example, the recipient of a gift deed, where no consideration changes hands, cannot claim BFP status. However, even if consideration is paid, the recipient of title to land via a quitclaim deed cannot achieve the status of a BFP either.

“Actual knowledge” refers to any oral or written representations the buyer receives prior to closing concerning the title to or use of the property.

“Constructive notice” refers to the information affecting title to the property contained in the deed records as well as any facts a physical inspection or visible examination would reveal.

To ascertain the information in the deed records (sometimes called the real property records), the buyer may:
• examine the recorded documents personally or hire someone to do the same using the county clerk’s indices to trace title;
• require the seller to prepare an abstract of title and have it examined by an attorney chosen by the buyer; or
• purchase title insurance.

Thus, constructive notice may be given by having the easement recorded in the county deed records in compliance with the Texas Property Code, Section 13.002. By doing so, any subsequent purchaser of the property is charged (imputed) with knowledge of the easement even though the buyer does examine or have the deed records examined.

For more information regarding BFPs and protection afforded by the recording statutes, see the Center’s publication entitle “Deeds and the Texas Recording Statutes” http://recenter.tamu.edu/pdf/1267.pdf

Finally, prospective purchasers should personally inspect the property for evidence of an easement not disclosed in the deed records.

If no open and apparent use of an unrecorded easement exists across the property, then the BFP takes free of them.

Effective Oct. 1, 1991, Procedural Rule P-37 was adopted by the Texas State Board of Insurance regarding guaranteeing the right of access in a title insurance policy. All title policies issued after Oct. 1, 1991, ensure the right of access unless a specific exception is added. Neither the width of the access nor access to a public thoroughfare is insured.

Easements arising without written expression have inherent problems whenever the servient estate is transferred. Because there is no written document to record, the only way knowledge can be given to the prospective buyer is by actual notice. Consequently, all easements should be placed in writing and recorded to preserve their existence.

For instance, consider the previous example involving Mark and John. Mark probably will lose the easement because it was never recorded. The new purchasers probably took title to the servient estate without actual or constructive knowledge of the easement. Even if the purchasers had actual knowledge, the easement could not survive Mark’s death. Oral easements in gross are nontransferable as mentioned earlier.

Operation of Law

Easements may be extinguished by operation of law. The foreclosure on delinquent promissory notes secured by a mortgage or deed of trust on real property will terminate all easements created subsequent to the mortgage being placed on the land. The first in time prevails in such an instance.

Likewise, condemnation will terminate all existing easements across the condemned land. The rights of the public in condemned property are paramount to an individual’s right.

Abandonment

Easements may be extinguished by abandonment. Abandonment takes place whenever cessation of use occurs accompanied by a clear intent never to use the easement again. Mere nonuse does not constitute abandonment. However, the intent may be inferred from the circumstances if such evidence is clear and definite.

Failure of Condition

Noncompliance by the grantee with a condition of the grant is another way an easement may terminate. However, the condition must be explicitly coupled with a right of forfeiture. For example, an easement will terminate when it is conditioned on the use by the grantee within a stipulated period. Also, the failure of the grantee to pay half of the easement’s upkeep is another example of a conditional easement.
Merger

As mentioned earlier, the merger of the dominant and servient tenements under a common owner terminates all appurtenant easements between the two estates.

Expiration of Designated Term

The expiration of the designated number of years in a grant will extinguish a term easement. For example, an easement granted for a term of 15 years expires automatically at the end of the designated 15-year period.

Adverse Possession

Adverse possession of an easement by the servient tenement for ten continuous years will terminate an easement. For instance, suppose "A" grants "B" a right-of-way easement in 1950. The easement leads to some property recently acquired by "B." "B" intends to live on the property following retirement. In 1970, "B" retires. However, in the meantime, "A" erected a fence across the easement and also a barn and catch pens. Other portions of the easement were plowed and placed in cultivation.

In such an instance, the easement granted in 1950 may have terminated if it has been "actually and visibly appropriated, commenced and continued under a claim of right inconsistent with and hostile to the claim of 'B'," as described in the Texas Civil Practice and Remedies Code, Section 16.026. The character of the claim must indicate unmistakably an assertion of exclusive ownership by "A" for ten consecutive years.

Expiration of Purposes

The removal of the purpose or reason for creating an easement will terminate it. For example, an easement granted explicitly for the construction of a reservoir will terminate when the reservoir is completed. An easement granted to serve a particular oil well will expire when the well ceases production.

Misuse

The misuse of an easement generally will not cause the easement's termination. Also, the use of an easement for an unauthorized purpose or in an excessive manner is not sufficient to cause a forfeiture. However, such abuses do give rise to damages on the part of the servient tenement. Misuse can result in termination when the misuse creates an impossibility to use the easement for the purpose originally granted.

Change of Condition

A change in condition also may extinguish certain easements. For example, an implied easement by way of necessity is only a temporary right. It continues only so long as the necessity exists. Should the necessity dissipate, so will the easement.

Grant of Release

Lastly, an easement can terminate by a release being granted by the owner. However, the release should be placed in writing and recorded in the county land records. If not, serious title problems could result in the future.

In fact, the latter point cannot be overemphasized. Regardless of how an easement is extinguished, a carefully written release should be prepared, signed by the party granting the release and placed in the county land records. Otherwise, subsequent conflicts may arise disputing the easement’s continued existence.

Public Easements in Texas

The Philmores owned a residence approximately one block from an elementary school in a heavily populated district of a city. There were no sidewalks in the neighborhood. A heavy concentration of children traversed the area twice daily going to and coming from school.

To help relieve some of the danger of having the children travel on the side of the street, the Philmores constructed a sidewalk on their property. The children began using the sidewalk, but the Philmores failed to anticipate the adverse effects. The children caused the family dog to bark, the paper was generally missing each morning and minor acts of vandalism occurred on their property.

The Philmores finally decided to dismantle the sidewalk. However, they were served with a restraining order by the city attorney's office. The city contended that the Philmores had granted the public an irrevocable easement across the land.

Public easements, as mentioned earlier, are those easements to which the right of enjoyment and use are vested in the public generally or in an entire community. Aside from purchasing, there are three ways public easements may be created. Each method is unique and has different requirements. The three ways public easements may arise without purchasing are: (1) by dedication, (2) by prescription and (3) by condemnation.

Once created, the uses for which public right-of-way easements can be used have been construed broadly. An easement for city streets includes the right for the municipality to lay sewer, gas and water lines. West Texas Utilities Co. v. City of Baird, 286 S.W. 2d 185.

An easement for a state highway includes the right for a municipality to lay a gas pipeline within it. Grimes v. Corpus Christi Transmission Co., 829 S.W. 2d 335.

Easements by Dedication

Dedication is perhaps the most common means by which public easements arise. Dedication is defined as a method of creating or transferring an interest in land, consisting of an easement only and not title. It is the act of devoting or giving property, or an interest therein, for some proper object. It is a voluntary transfer that does not require consideration.

There are two distinct types of dedication—statutory and common law. Both types require an intent on the part of the owner to dedicate (or set apart) the easement and a reciprocal acceptance of the easement by the
public generally, by the governing body of a municipality or by the county.

**Statutory Dedication**

Statutory dedication is the simpler of the two types of dedication to explain. As the name implies, statutory dedication must be carried out in compliance with all relevant statutes. Different procedures are required depending on the location of the land. If the land is located in a municipality or a municipality’s extraterritorial jurisdiction, Chapter 212 of the Texas Local Government Code governs. If the land is located in a rural area, yet outside the extraterritorial jurisdiction of a municipality, Chapter 232 of the Texas Local Government Code applies. Finally, if the dedication occurs in counties having a population of 50,000 or less, Section 281.001 et seq. of the Texas Transportation Code governs (and limits) the procedure.

**Note:** Both Chapters 212 and 232 deal with subdivision plats. The dedication of streets and alleys within the subdivisions is the context in which the statutes are addressed here.

**Chapter 212.** Section 212.001 et seq. of the Texas Government Code requires the following:

- The platted land must be situated within the limits or in the extraterritorial jurisdiction of a municipality.
- The owner of the land must intend to lay out a subdivision, an addition to the municipality, suburban lots, building lots or any lot, street, alley, park or some other portion for public use.
- The owner must accurately describe the proposed subdivision or addition by metes and bounds in a plat. The plat must contain precise dimensions of all the proposed streets, alleys, squares, parks or other portions intended to be dedicated to public use.
- The plat must be acknowledged by the owner and filed for approval with the municipal planning commission (if there is one) or with the governing body of the municipality. Section 212.007 of the Government Code describes the procedure for approving a plat of land lying in the extraterritorial jurisdiction of more than one municipality.
- The municipal authority responsible for approving plats must act within 30 days after filing, otherwise the plat shall be deemed approved by inaction. If the plat must be approved by the governing body of the municipality in addition to the planning commission, the governing body shall act on the plat within 30 days of its approval (by whatever means) by the planning commission.
- Once approved, the plat must be filed of record in the county in which the land lies.

The plat manifests the owner’s intent to give appropriate easement to the public in the proposed streets, alleys and public areas. The approval of the plat, however, does not indicate the municipality’s acceptance of the easements. According to the Texas Local Government Code, Section 212.011, “The approval of a plat is not considered an acceptance of any proposed dedication and does not impose on the municipality any duty regarding the maintenance or improvement of any dedicated parts until the appropriate municipal authorities make an actual appropriation of the dedicated parts by entry, use, or improvement.”

**Chapter 232.** Section 232.001 et seq. of the Texas Local Government Code applies to platted land located outside the limits of a municipality or a municipality’s extraterritorial jurisdiction. Whenever the owner of such land divides the tract into two or more parts for a subdivision, a plat must be prepared and recorded. Before the plat can be recorded, it must:

- describe the subdivision by metes and bounds;
- locate the subdivision with respect to an original corner of the original survey of which it is a part;
- state the dimensions of the subdivision and of each lot, street, alley, square, park, or other part of the tract intended to be dedicated to public use or for the use of purchasers or owners of lots fronting on or adjacent to the street, alley, square, park, or other party;
- be acknowledged by the owner or the proprietor, or by the owner’s or proprietor’s agent; and
- be filed with the commissioners court of the county for approval by an order entered in the minutes.

Once approved, the plat must be filed with the county clerk for recording according to the Texas Property Code, Section 12.002.

**Note:** Before approving the plat, the commissioners court may:

- require a right-of-way on a street or road that functions as a main artery in a subdivision, of a width of not less than 50 feet or more than 100 feet;
- require a right-of-way on any other street or road in a subdivision of not less than 40 feet or more than 70 feet;
- require that the shoulder-to-shoulder width on collectors or main arteries within the right-of-way be not less than 32 feet or more than 56 feet, and that the shoulder-to-shoulder width on any other street or road be not less than 25 feet or more than 35 feet;
- adopt, based on the amount and kind of travel over each street or road in a subdivision, reasonable specifications relating to the construction of each street or road;
- adopt reasonable specifications to provide adequate drainage for each street or road in a subdivision in accordance with standard engineering practices;
- require that each purchase made between a subdivider and a purchaser of land in the subdivision contain a statement describing the extent to which
water will be made available to the subdivision and, if it will be made available, how and when; and

- require that the owner of the tract to be subdivided execute a good and sufficient bond in the manner provided by law.

There is no provision regarding how soon the commissioners court must act on the plat after submission. Neither is there a provision providing acceptance of the plat by inaction.

**Section 281.001 et seq. of Transportation Code.** Unlike Chapters 212 and 232, Chapter 281 of the Transportation Code requires no formal platting for the dedication of private roads. The chapter applies only to dedications occurring after 1980 in counties having a population of 50,000 or less.

Basically, the chapter restricts the ways these counties may acquire a public interest in private roads to:

- purchase,
- condemn,
- dedicate and
- a judgment of adverse possession (sometimes referred to as a prescriptive easement, discussed later.)

The chapter specifies how the dedication may and may not occur. The dedication must be an explicit voluntary grant of the private roadway for public purposes communicated to the commissioners court in writing in the county where the property is located. A dedication conveyed orally or by overt acts is invalid.

In turn, the commissioners court may accept the dedication and assert a public interest in the road by:

- entering a resolution in the commissioners court records recognizing the interest acquired in the roadway, the circumstances by which it was acquired, and the effective date of the acquisition; and
- giving written notice of the acceptance to the owner of the land from which the road was acquired in person or by registered mail.

Section 281.004 prohibits counties from acquiring a public interest in a private road in certain circumstances. It states that counties may never claim adverse possession of a private road when the county commissioners maintain a private road with:

- the owner's permission or
- public funds when the public has no recorded interest in the roadway.

**Common Law Dedication**

All common law dedications require the following four elements: (1) a person competent to dedicate, (2) a public purpose served by the dedication, (3) an offer or tender of the dedication and (4) an acceptance of the offer or tender.

As to the element of capacity, any person having the capacity to make a grant of land has the capacity to make a valid dedication. However, in addition to having the capacity to dedicate, the person also must own an unqualified and undivided fee title to the land. A co-tenant cannot make a valid dedication without the joinder of the other co-tenants.

As to the element of public purpose, the dedication must be for a use beneficial to the public and not prohibited by statute. If the easement is reserved for a specific group, then there is no public purpose involved and no dedication of a public easement can occur.

As to the element of the offer or tender, it must be based on a manifest desire of the landowner to devote the land to a public use. If there is no intent, there can be no offer.

The intent to dedicate must be based on a clear, unequivocal act or declaration of the landowner. A secret intent is insufficient. The courts will presume an intent in very limited situations.

The intent also must be unqualified. The intent must be such that the public has an irrevocable right to enjoy the property, independent of any whim of the landowner and beyond recall. The intent must be to divest the owner of the interest immediately and not at some future time. However, it is not necessary that the owner intend immediate use by the public.

The way the offer is communicated to the public determines whether or not it constitutes an express or implied common law dedication. Whichever way is used, both the manifestation and communication must be so clear and convincing that a reasonable person would be induced to act in reliance thereon.

**Express Dedication**

If the dedication is expressed, it may be declared either orally or placed in writing. Perhaps the oral declaration is the weaker of the two. It has been held that oral declarations may be, in and of themselves, sufficient to constitute an offer of dedication. However, as a general rule, oral declarations serve only to explain the conduct of the owner.

For instance, in one case, a developer made casual comments about his intent to place streets and alleys at a certain place within a proposed subdivision. Later, when the developer began selling the lots, he did so by making references to a map where the suggested streets and alleys were omitted. Here the courts maintained the references to the map negated the prior casual comments.

Written expressions of intent to dedicate are more common than oral representations. Generally, the written expression of intent will appear either in a dedicatory deed or incorporated in a proposed plat. If the intent is embodied in a dedicatory deed, the deed may name either a city or the public generally as the grantee. The mere fact the deed does not meet the requirements of conveyance set forth in Sections 5.021 and 5.022 of the Texas Property Code is irrelevant because a written dedication may be shown by a simple contract.
Plat designation is the most common form of a written dedication. It can occur when the owner lays out a town site or an addition to a town or city on a plat and delineates the proposed streets, parks or other public places. It also can occur when any part of a town site or addition is sold by reference to a plat containing designated public (not private) areas.

If the dedication takes the form of a map or plat, it generally is necessary to record or file the plat to establish effective communication of the offer to the public. If recorded, it constitutes an unequivocal offer of dedication.

Note: As long as the plat or map has not been recorded, a common law dedication is possible. If, however, the plat or map is recorded, it must be done in compliance with Chapters 212 or 232 of the Texas Local Government Code as mentioned earlier. Such recording constitutes a statutory dedication, not a common law one. Most dedications in Texas via a map or plat are statutory.

Effective communication can be established without recording by placing the plat in the possession of public authorities so that it is readily accessible to the general public. The exhibition of the plat to a few individuals may create a private easement by estoppel as mentioned earlier but not a public easement.

Implied Dedication

Implied common law dedications may be communicated to the public in two ways. One is by the affirmative acts of the owner, the other by inactions or acquiescence on the owner's part.

If affirmative acts are the means of communication, the acts must amount to an invitation or encouragement to the public to use the land. For instance, opening property to public use or even fencing off part of the land and making repairs thereon convenient for the public's use have been held sufficient affirmative acts to give rise to an implied dedication.

Inactions or acquiescence sufficient to give rise to an implied dedication is more difficult to ascertain. However, by disregarding certain private interests for a considerable length of time, a landowner may have dedicated land for public use by implication. Allowing the public to use a strip of land without objections serves as a good example. The landowner may not deny the implications.

The duration of the owner's inactions or acquiescence is important only when the attitude or intent cannot be clearly ascertained. For example, where a landowner silently permits the public authorities to grade, repair or otherwise improve a private road, such inactions have been held sufficient evidence to establish an implied intent to dedicate but not in counties where Article 6812(h) applies.

When the attitude or intent cannot be established, the period of the use then becomes more important. The courts will presume an intent if the period of inactions extends for several years. Generally a ten-year period is used, but 50-, 40-, 35-, 20-, eight- and six-year periods also have been adhered to by the courts.

Before indulging in any presumptions, the courts must examine the existing evidence as to the owner's attitude and the general character of the land used by the public. For instance, if permission was given to cross the land, the owner must have intended it to be permanent, not temporary, and it must have extended to the public generally and not to select individuals.

Likewise, mere use by the public is not in and of itself sufficient to disclose an intent to dedicate. This fact is particularly true when the public use does not interfere with the owner's use of the property. Thus, the owner has no occasion to declare overtly his or her intentions in the matter. No intention to dedicate can be ascertained when the use is promiscuous, occasional or undefined. No public easement can arise when the use is confined to a particular class of persons as distinguished from the public generally.

Finally, to complete the dedication, the offer or tender of the use must be accepted by or on behalf of the public. Acceptance must take place within a reasonable time after the tender but before it is revoked.

Also, the offer may lapse by the expiration of a designated period imposed by the owner. Revocation also can occur by the owner's devoting the property to some inconsistent use or by vacating a filed plat in accordance with Chapters 212 or 232 of the Texas Local Government Code as will be discussed later.

Any public action that shows an unequivocal intent to appropriate the property to the purpose for which it was set aside is sufficient to constitute a binding acceptance. Once accepted, the dedication becomes immediately operative. The owner becomes divested of all rights in the property consistent with the purpose to which the easement was dedicated.

The acceptance may be either formal or informal. In most instances, an informal acceptance transpires. The following are examples of cases in which informal acceptance occurred: (1) establishing roads, streets and alleys by a city in conformity to the plat filed by the owner, (2) purchasing land by individuals relying on the existence of a valid dedication, (3) taking possession of, or assuming control over, the dedicated land and improving or repairing it, (4) failing to assess property taxes against the dedicated land and (5) using the dedicated land by the public.

The purchasing of land by individuals relying on the existence of a valid dedication (example number 2 above) needs further amplification as a result of its unique interpretation in Texas. Under Texas case law, it is possible for a private easement and a public easement to exist simultaneously on the same roadway or thoroughfare. Here is how it can happen.

As mentioned earlier under private easements, an easement by estoppel may arise when a purchaser relies on a map or plat for the placement of easements. If the same map or plat is filed in the county land records, and if the city or county accepts the dedication, a public easement arises simultaneously along the
same route. Each easement is independent of the other. Each easement has separately vested rights; each must terminate independently.

**Easements by Prescription**

The second way public easements may be created is by prescription. There appears to be only one major difference between the requirements for creating a public prescriptive easement and a private prescriptive easement. The difference is that a private easement requires one or a few individuals to use the land continuously for ten years, while a public easement requires a similar use by the public generally.

All the other requirements remain the same. The use of the land must be hostile and adverse to the owner of the land. The use must be open and notorious. The use must be exclusive. Finally, the use must be continuous and uninterrupted for ten years.

There is a unique statutory twist dealing with public prescriptive easements. According to Sections 16.030 and 16.061 of the Texas Civil Practice and Remedies Code, "...no person may acquire by adverse possession any right or title to any part or portion of any road, street, alley, sidewalk or grounds which belong to any town, city or county or which have been donated or dedicated for public use. ..." In other words, the public can gain a public prescriptive easement across private land, but a private individual or individuals cannot gain a private prescriptive easement across public land.

Two important rules regarding public prescriptive easements have been established by case law. First, a public prescriptive easement cannot arise where the use by the public is merely for pleasure and recreation. Such uses are not for general travel and do not impart sufficient notice to the landowner that the property is being used or claimed by the public.

The other proposition is that the use must be exclusive and not shared by the owner. If the enjoyment is consistent with the right of the owner, it confers no rights in opposition to such ownership.

There is a significant difference between acquiescence as used in association with implied dedications and prescriptive easements. The two major differences are: (1) acquiescence assumes the owner intended to dedicate the land by his or her inactions; prescriptive easements assume the owner at all times objected to the public use of the land and (2) acquiescence requires some public use during the period; prescriptive easements require continuous use for the entire ten years.

**Note.** As discussed earlier, acquiescence cannot constitute a dedication of a private road for public use in counties having populations of 50,000 or less.

**Easements by Condemnation**

The third and last way for a public easement to arise is by way of condemnation. Condemnation is the procedure by which private land is taken for a public purpose. The power is generally lodged in the federal and state governments. In Texas, the legislature has delegated the power to various agencies and subdivisions of the state such as counties, cities, towns and villages.

Certain legal restraints are placed on the condemnation process. For instance, (1) the taking must be to achieve some public purpose, (2) the condemnor cannot condemn more land than is necessary for the undertaking, (3) the landowner must be paid just or adequate compensation for the taking and finally (4) the process must be carried out in compliance with due process of the law. The precise procedure is contained in Sections 21.011 through 21.016 of the Texas Property Code.

Without going into any detail, the following chart contains a brief synopsis of the entities and accompanying empowering statutes permitting the condemnation of public easements in Texas. The list is not necessarily inclusive of all relevant entities and statutes.

<table>
<thead>
<tr>
<th>Entity</th>
<th>Empowering Statute</th>
</tr>
</thead>
<tbody>
<tr>
<td>Texas Highway Department</td>
<td>Texas Transportation Code, Section 224.001 et seq.</td>
</tr>
<tr>
<td>Incorporated cities and towns</td>
<td>Texas Local Government Code, Section 251.001 et seq.</td>
</tr>
<tr>
<td>County Commissioners Court</td>
<td>Texas Local Government Code, Section 261.001 et seq.</td>
</tr>
<tr>
<td>Home-Rule and General-Law</td>
<td>Texas Transportation Code, Section 311.001 et seq.</td>
</tr>
<tr>
<td>Municipalities</td>
<td></td>
</tr>
</tbody>
</table>

The chart does not contain the statutes granting railroads, pipeline and utility companies the right to condemn easements. The purpose of the omission is twofold. First, the easements permitted under the pertinent statutes are not for public thoroughfares. Second, the subject is covered in depth in the Real Estate Center’s technical report 394, entitled *Understanding the Condemnation Process in Texas.*

**Easements Created by County Road Map**

Effective Sept. 1, 2003, through Sept. 1, 2009, Texas legislators approved a new means by which county commissioners may acquire a public interest in private roadways. The method, known as the County Road Map, is outlined in Sections 258.001 through 259.006 of the Texas Transportation Code. No payment is required for the acquisition.

Basically, the county commissioners may (not shall) propose a county road map indicating each road in which the county claims a public interest under Chapter 281 of the Texas Transportation Code (this Chapter was discussed earlier as it applies to counties having a population of 50,000 or less), under any other law of the State of Texas, or as a result of continuously maintaining a private road with public funds commencing before Sept. 1, 1981.

The term *continuous maintenance* is defined in the statute as grading or other routine road maintenance beginning before Sept. 1, 1981, and continuing to the date the landowner files a protest (discussed later.)
After the county commissioners develop the county road map, they must conduct a public meeting where private landowners whose land is being taken may protest the county’s claim.

Before the public meeting is held, the county commissioners must advertise the meeting at least once a week for four consecutive weeks in a local newspaper of general circulation. The notice must:

- advise the public that the commissioners court has proposed a county road map including each road in which the county claims a public interest,
- identify the location at the courthouse where the proposed map may be viewed by the public during regular business hours, and
- state the date and location of the forthcoming public meeting where landowners may file a protest.

The commissioners court must display the proposed map at the indicated location beginning at the time stated in the notice until the map is formally adopted by the commissioners court. The map must be legible and drafted on a scale where one inch represents no less than 2,000 feet.

In addition to filing a protest at the public meeting concerning the taking of their private road via the county road map, landowners may file a written protest with the county judge at any time prior to the public meeting.

If a protest is filed, the county commissioners must appoint a jury of five disinterested property owners, known as a jury of view, to hold a public hearing on the issue. The jury examines any county road maintenance records from before Sept. 1, 1981, and other information concerning the county’s claim.

After examining the evidence, the jury determines the validity of the county’s claim based on a majority vote of the five individuals. Evidently, the only issue the jury must resolve is whether the county has continuously maintained the property (roadway) starting before Sept. 1, 1981.

The determination by the jury is final, conclusive and binding on the commissioners court. The commissioners must revise the proposed county road map according to the jury’s determination.

Within 90 days after the initial public meeting, the commissioners court may formally adopt the proposed county road map as revised after public comments and after the determination by the jury. The county clerk must maintain the county road map adopted by the commissioners court in a place accessible to the public. Failure to include in the county road map a roadway previously acquired by the county by purchase, condemnation, dedication or a court’s final judgment of adverse possession does not affect the status of those roadways because of the omission.

While the determination by the jury is binding on the county commissioners, it is not binding on landowners. A person who files a protest with the county commissioners at the public meeting or files a protest with the county judge prior to the meeting and loses the protest may file a suit in district court no later than two years after the date the county road map was formally adopted. The court will then proceed with the determination of the county’s interest in the roadway. However, the county, not the landowner, has the burden of proving it has continuously maintained the road in question commencing before Sept. 1, 1981. Again, this appears to be the only issue to be resolved.

Unless contested, the county road map as formally adopted by the commissioners court is conclusive evidence that the public has access over the road, and the county has authority to spend public funds to maintain it.

Before the enactment of Chapter 258 of the Texas Transportation Code, the continuous maintenance of a private road by the county was a factor to be considered in establishing a public interest in a private roadway. Under the new statute, it appears that the continuous maintenance of a private road that began before Sept. 1, 1981, is conclusive proof of the fact.

Did the legislature intend to create a new method of acquiring a county road without having to compensate landowners? Does the statute violate Article I, Section 17, of the Texas Constitution that states, “No person’s property shall be taken, damaged or destroyed for or applied to public use without adequate compensation being made, unless by the consent of such person . . .”? 

Termination of Public Easements

The means by which public easements terminate are quite limited. In fact, the abandonment of the easement and the statutory vacating of a dedicated plat are the only two sure means of dissolving public easements.

Abandonment

As with the abandonment of private easements, the party asserting the abandonment must show by clear and satisfactory evidence that (1) acts of relinquishment or cessation of use have transpired and (2) the intent to relinquish permanently the use is present. As before, the primary difficulty is ascertaining the intent of the public to permanently cease use. Mere disuse is insufficient.

The county’s failure to open up streets for 42 years after the dedication occurred has been held insufficient to establish abandonment. Likewise, the negligence of county officials to keep the right-of-way clear of advertising signs and other obstructions falls short of indicating an intent to abandon a portion of a right-of-way.

The courts have held an abandonment can occur in one of the following two situations: (1) when the use of the land becomes practically impossible or the purpose of the dedication wholly fails or (2) when some affirmative act or acts clearly indicate an intent to relinquish permanently the use to which the property was dedicated.

Perhaps some actual case examples can clarify these rules. As to the first rule, two cases stand clearly in point. The first case arose in a proposed subdivision on the outskirts of Corpus Christi in 1890. A developer proposed to open a huge subdivision along the coast.
The plans, maps and plats were drafted and filed of record. Streets and public areas were indicated on the plats. However, the project collapsed entirely after its inception. The land was turned back into agricultural uses. Later, certain persons in the subsequent chain of title wanted the proposed streets and public areas established.

Here the court held that the evidence, taken as a whole, discloses a complete abandonment of the proposed enterprise in all its essential features that amounted to a destruction of the general scheme and purpose. Given this, a condition exists in which "the object of the use for which the property was dedicated wholly fails."

The other case involved a dead-end road less than one mile long. The courts held an abandonment had occurred when the county undertook the following two projects at the road's intersection with the main highway. First, a culvert was placed under the main highway so that one end of the culvert opened directly in the center of the intersecting road. Next, bar ditches were dredged along the main highway, making it impossible to enter or leave the road in question. Here the courts held the use of the land had been rendered practically impossible for its intended use.

As to the second rule involving intent, again two cases serve as prime examples. The first case occurred in Travis County, Texas. It involved a public use project. The state dedicated certain land to the county as a site for a courthouse and jail. The courthouse and jail were erected and maintained on the site for several years. The buildings were then abandoned when a new courthouse and jail were built at another location. Such acts were held to show clearly an intent to abandon the site permanently.

The other case is more complicated. A developer filed in the county records a plat showing a main thoroughfare running through a proposed subdivision. As the subdivision developed, the primary thoroughfare emerged on a parallel street about a half mile away. The proposed thoroughfare was never opened. It was kept fenced without objections for 20 years and never used by the public. Here, evidence was sufficient to show an abandonment of the street by the county. Possibly, the courts could have ruled that the streets had never been accepted by the public generally or by the county.

In situations where it is possible for a private and public easement to co-exist along the same route, the courts noted that each easement must be terminated on its own merits. The courts stated in the above case that the controversy did not involve the rights of the purchasers who had bought property in the addition in reference to the recorded plat. The private rights were separate and distinct from the rights of the county and the general public. Thus, the private rights to an easement cannot be prejudiced by any abandonment or refusal to accept the dedication on the part of the county.

Again, referring to the example involving the Philmores’ sidewalk, in all probability the restraining order would be upheld. The sidewalk could not be removed by the Philmores if the court found that a valid dedication and acceptance had occurred.

**Vacating Plat**

Vacating a dedicated plat also can terminate public easements. The procedure required for the cancellation depends on whether or not the original plat was filed pursuant to Chapter 212 or Chapter 232 of the Texas Local Government Code.

If Chapter 212 was the enabling statute, the requirements vary depending on whether or not any lots have been sold. If no sales have transpired, the developer must obtain approval from the municipal planning commission or the governing body of the municipality for the proposed cancellation. If so, a written instrument declaring the cancellation of the plat or any part thereof shall be executed, acknowledged and recorded in the same office as the original plat.

If sales have already occurred, the procedure remains basically the same. The only difference is that the original petition to cancel all or a part of the plat must be filed by all the owners of the lots in the subdivision, not the developer. Otherwise, the procedure is the same.

If the original plat was filed pursuant to Chapter 232, then the entity owning the land must file an application to cancel all or any part of the subdivision with the commissioners court of the county where the land is located. The commissioners court must publish notice of the proposed cancellation in a county newspaper for three weeks preceding any action. The notice shall command any interested party desiring to protest the cancellation to appear at a specified time.

At the hearing, if no one protests, and if it can be shown that the cancellation will not interfere with the established rights of any purchaser in the subdivision, then the commissioners shall give the owner permission to file the proposed cancellation in the land records. If the cancellation interferes with the established rights of purchasers, the cancellation may still be approved if the persons so adversely affected agree to the action.

Even if protest is raised, cancellation of the plat may be granted. However, those adversely affected may sue the developer for damages not to exceed the purchase price of the lot. The suit must be brought within one year after the commissioners grant the cancellation.

All delinquent property taxes on the subdivision must be paid before the cancellation.

**Conclusion**

The importance of private and public easements cannot be overemphasized in today’s society. Easements play a vital role in everyone’s life.

Most controversies associated with easements focus on when the easements arise and when they terminate. Both the statutory and case law in Texas contain extensive information on the subject. This publication explains these laws. However, it is not a substitute for competent legal counsel.
Appendix A
Synopsis of Private Easements

The following chart summarizes the minimum requirements necessary for the various private easements except the new statutory easement for landlocked property. Each of the private easements will be either an easement in gross or an appurtenant easement. An easement in gross is one owned by a private individual or business entity. An appurtenant easement is one that attaches to a certain piece of property and not to any individual or business entity.

### Types of Private Easements

<table>
<thead>
<tr>
<th>Minimum Requirements</th>
<th>Implied Reservation</th>
<th>Implied Grant</th>
<th>By Way of Necessity</th>
<th>By Estoppel</th>
<th>By Prescription</th>
</tr>
</thead>
<tbody>
<tr>
<td>Prior existence</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Prior use</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Apparent</td>
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<td>X</td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Permanent</td>
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<td>X</td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Continuous</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Necessary</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Prior unity</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>of ownership</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Open and hostile</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Without permission</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Exclusive</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Uninterrupted</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>for ten years</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Reliance</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>by purchasing</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
# Appendix B
## Synopsis of Public Easements

The following chart summarizes the requirements necessary for public easements.

Most of the chart depicts the requirements for easements arising by dedication. Under any form of dedication, the owner must intend to dedicate the easement followed by a reciprocal acceptance of the easement by the public generally, by the governing body of a municipality or by a county. Thus, the first part of the chart is devoted to the ways offers are tendered followed by the ways they may be accepted.

### Types of Public Easements

<table>
<thead>
<tr>
<th>Express Minimum Requirements</th>
<th>Statutory Dedication</th>
<th>Common Law Dedication</th>
<th>Common Law Prescriptive Easement</th>
<th>Easement Condemnation</th>
</tr>
</thead>
<tbody>
<tr>
<td>OFFERS:</td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Oral</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Written</td>
<td></td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Plat</td>
<td></td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Affirmative acts</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>ACCEPTANCES:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Some public use</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Reliance by purchasing</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Establish roads, streets, etc.</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Improve roads, streets, etc.</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Failure to assess property taxes</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Compliance with relevant statutes</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Continuous public use (ten years)</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Open and hostile public use</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Adverse public use</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Exclusive public use</td>
<td></td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Public purpose</td>
<td></td>
<td></td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Public necessity</td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Just compensation</td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
</tbody>
</table>
Glossary

Accrue
Vested; acquired; accumulated.

Acknowledgment
The formal declaration before an authorized official (generally a notary public) by the person who executed an instrument stating that the act or deed was done freely.

Acquiescence
Conduct recognizing the existence of a transaction and giving implied consent to it.

Adjudicate
To settle a dispute in the exercise of judicial authority, usually in a court of law.

Adverse possession
A method of acquiring title to land by possession for a statutory period under certain conditions.

Appropriation of land
The act of selecting, devoting or setting apart land for a particular use or purpose.

Appurtenant
Belonging to or incidental to land as opposed to belonging to a person or individual.

Assign
To transfer an interest or title in land.

Chain of title
Successive conveyances affecting a particular parcel of land, arranged consecutively, beginning with the government or original source of title to the present.

Concurrent
Running together; acting in conjunction.

Condemnation
The process by which private property is taken for public use upon the award and payment of just compensation.

Consideration
The price bargained for and paid for a promise. Generally, it is the money offered to induce another to enter a contract.

Constructive notice
Circumstances established by law that imply knowledge of certain facts to purchasers of real property.

Corporate
A municipality.

Cotenancy
Any joint ownership or common interest in property.

Dedicatory deed
A deed, executed without consideration, giving property for a public purpose.

Delegated
Granted; given.

Estoppel
A bar or impediment precluding one from alleging or denying certain facts that are inconsistent with a previous position.

Fee title or fee simple
A term applied to an estate in land which connotes the largest possible estate (or title) therein. Complete ownership, subject only to eminent domain.

Forfeit
The loss of an estate or right by the act of law or as a consequence of error, fault, offense or crime.

Grantee
The person who receives a conveyance of property.

Grantor
The person who makes a conveyance of property.

Heirs
The persons who inherit property, whether real or personal, by rules of descent and distribution whenever someone dies without a will.

Hostile and adverse
Having the character of an enemy; in resistance or opposition to a claim having opposite interests.

Implication
An inference of something not directly declared but arising from what is admitted or expressed.

Landlocked
A tract of land having no legal way (access) to enter and leave.

Mortgage
A document pledging property as security for a debt.

Necessary
Indispensable or an absolute physical necessity.

Plat
A map or representation on paper of a piece of land subdivided into lots with streets, alleys or similar features, usually drawn to scale.
Prescription
A means of acquiring an easement by open, continuous, exclusive use under the claim of right for a statutory period.

Promissory note
A written promise to pay a specific sum of money at a certain time.

Rebuttable presumption
A legal presumption that holds until disproved.

Recorded
A document that has been filed in the public land records.

Revocable
An agreement that can be canceled or repealed by the granting party.

Stranger to title
Someone not in the chain of title to a piece of property.

Successive
Following one after another in a line or series.

Successors
The person who follows another in the ownership of property.

Tacking
The adding or combining of successive periods of adverse possession to achieve the necessary statutory time to claim title.

Tenement
An interest in land or in any permanent solid object affixed thereto such as a house or dwelling.

Term easement
An easement given for a certain period of time after which it terminates.

Unequivocal
Clear; plain; free from uncertainty or doubt.

Unity of ownership
A designation of land that at one time was under a common or the same owner.

Vacate
To annul; to cancel or rescind; to render an act void.

Vested
An interest that is absolute or incapable of being defeated.
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